

Civic Centre, 10 Watson Terrace Mount Gambier SA 5290

> PO Box 56 Mount Gambier SA 5290

Telephone 08 87212555 Facsimile 08 87249791 city@mountgambier.sa.gov.au

mountgambier.sa.gov.au

I hereby give notice that a Confidential Economic and Environment Committee Meeting will be held on:

Date: Monday, 4 November 2019

Time: 6.30 p.m.

Location: Council Chamber

Civic Centre

10 Watson Terrace

Mount Gambier

AGENDA

Confidential Economic and Environment Committee Meeting 4 November 2019

Andrew Meddle
Chief Executive Officer
31 October 2019

7 CONFIDENTIAL ITEMS

7.1 REVIEW OF COUNCIL KERBSIDE WASTE SERVICE - REPORT NO. AR19/48838

CONSIDERATION FOR EXCLUSION OF THE PUBLIC

Pursuant to section 90(2) of the *Local Government Act 1999* the Economic and Environment Committee orders that all members of the public, except Mayor L Martin OAM, Councillors C Greco, K Amoroso, M Bruins, B Hood, P Jenner, S Mezinec, F Morello, S Perryman and Council Officers A Meddle, N Serle, B Cernovskis, J Nagy, J Zwijnenburg, M McCarthy, M Telford and E Solly be excluded from attendance at the meeting for the receipt, discussion and consideration in confidence of Agenda Item 7.1 AR19/48838 Review of Council kerbside waste service.

The Economic and Environment Committee is satisfied that, pursuant to section 90(3) (b) of the Act, the information to be received, discussed or considered in relation to the Agenda Item is:

- information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the Council is
 - conducting business; or
 - proposing to conduct business; or
 - to prejudice the commercial position of the Council

The Economic and Environment Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because To ensure that information that would prejudice the ability of the Council to make a future commercial decision is not released prematurely.

7.1 REVIEW OF COUNCIL KERBSIDE WASTE SERVICE – REPORT NO. AR19/48838

Committee: Economic and Environment Committee

Meeting Date: 4 November 2019

Report No.: AR19/48838 CM9 Reference: AF19/331

Author: Aaron Izzard, Environmental Sustainability Officer

Authoriser: Barbara Cernovskis, General Manager Community Wellbeing

Summary: Mount Gambier's kerbside general waste bins contain a significant

proportion of material that should not be going to landfill, it should

be going to compost or recycling instead. Changing the

configuration of the kerbside system will be the most effective means in preventing this from occurring. This change can be achieved in steps, as outlined in the Discussion section of this

document.

Community Plan Reference:

Goal 1: Our People

Goal 2: Our Location

Goal 3: Our Diverse Economy

Goal 4: Our Climate, Natural Resources, Arts, Culture and Heritage

The Committee is satisfied that, pursuant to Section 90(2) & (3) of the *Local Government Act 1999*, the information to be received, discussed or considered in relation to this agenda item is:

(b) information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the Council is conducting business; or proposing to conduct business; or to prejudice the commercial position of the Council.

REPORT RECOMMENDATION

- 1. That Economic and Environment Committee Report No. AR19/48838 titled 'Review of Council kerbside waste service' as presented on 04 November 2019 be noted.
- 2. In 2020/2021 provide the fortnightly green organics kerbside service to all properties who want it, at a one off charge of \$85 per property (to cover the cost of providing a bin).
- 3. In 2020/2021 trial the weekly green organics, fortnightly recycling and general waste collection in a sample of streets to gather data and plan for the full roll out of this system across the city in 2021/2022.
- 4. Subject to the success of the trial, in 2021/2022 change the configuration of the kerbside bin system to weekly organics, fortnightly general waste and fortnightly recycling.

BACKGROUND

Waste management and recycling are significant issues in Mount Gambier and across the globe. They also represent a significant cost to Council through the provision of kerbside collection and waste facilities.

Waste collection and management has been occurring in Mount Gambier from very early on. The current systems commenced in the late 1990s, with the construction of Caroline Landfill and the Waste Transfer Station.

Numerous bin audits over the years have revealed that a large proportion of the contents of Mount Gambier's general waste bins should not be going to landfill. Over 35% is food waste, 9% garden organics and 25% recycling. Hence almost 70% of the contents of the general waste bins should be going to compost or recycling, not landfill.

The amount of waste per capita in Mount Gambier has remained virtually the same since 2006. On a micro trend scale, the waste per capita has decreased slightly each year since 2015/2016. Changing the kerbside bin system, with associated large scale community education, is likely to deliver the greatest reductions. This is discussed later.

The City of Mount Gambier has previously received requests from ratepayers to provide a free hard waste disposal service. The provision of a free hard waste kerbside pickup was analysed by Council in January 2017 and the decision was made not to provide the service. In November 2018 the Mount Gambier Reuse market was opened providing an opportunity for customers to dispose of hard waste items that are suitable for reuse for free.

Key Milestones - Waste & Recycling

- 1997 Construction of new engineered landfill (Caroline Landfill) and the Waste Transfer Station.
- 1997 Commenced town-wide kerbside general waste collection (240L general waste bins only).
- 2001 Started Green waste (organics) collection garden waste only, optional, user pays (240L bins).
- 2005 Started Recycling collection (240L bins). Changed General waste bins to 140L.
- 2006 Bin audit of 100 general waste, 100 recycling and 30 organics bins.
- 2012 Bin audit of 100 general waste, 100 recycling and 30 organics bins.
- 2016 Domestic food waste trial kitchen caddies and compostable bags given to 2,000 green organics bin subscribers with before and after bin audits.
- 2018 Kitchen caddies and compostable bags available to all green organics bin subscribers.

Much of the commercial waste currently going to Caroline Landfill also contains a significant proportion of materials that could be reused, composted or recycled. This report is focused on the kerbside bin system. Commercial waste will be dealt with separately at a later date.

DISCUSSION

When organic waste is buried in landfill it creates leachate and methane, both have the potential to pollute the environment, and can be costly to manage. It is also a waste of resources. When material is deposited in landfill it is buried and never used again. Composting is a form of recycling organics, with the subsequent material being reused in gardens and on farms. Sending organics to landfill is four times the price of sending it to be commercially composted.

Changing the configuration of the kerbside bin system to best practice, with associated large scale community education, is likely to deliver the greatest reductions in organic waste and recyclables to landfill. Best practice kerbside bin collection system consists of weekly organics (240L),

fortnightly general waste (140L), and fortnightly recycling (240L). Numerous councils around the country have already implemented this system, giving good examples to learn from. One of the most common objections to this configuration would be that some people may feel that fortnightly 140L general waste collection would be an inadequate volume for their waste. It's worth noting that under the current kerbside system the overall volume per property is 760L per fortnight. Under the proposed scenario overall volume per property would be 860L per fortnight – an increase of 50L per week. It's also worth noting that bin audits have consistently shown that over 35% of Mount Gambier's general waste bins is food waste, a further 9% is garden organics, and over 25% is recyclables. The bin tagging program has also revealed that most general waste bins are not full when put out for collection. If people put things in the right bin then the volume in their general waste bin should reduce by almost 70%. This leaves more than enough space even for a fortnightly general waste collection.

Another common objection would be that not collecting a general waste bin for a fortnight would lead to strong odours. In fact, the material that causes the vast majority of odours in general waste bins is food waste. If this is put in the weekly organics bin as it should be, then there would be minimal residual odour in general waste bins. If people use compostable bags then odour in the organics bin is further minimised.

As mentioned, numerous councils around the country have already implemented a weekly organics and fortnightly general waste and recycling system. They have developed solutions that Council can learn from for issues such as multi-unit dwellings (MUDs), families with children in nappies, households with special needs etc. Council does not have to reinvent the wheel, but can adapt these existing solutions to our local circumstances. Examples of an existing solution include providing a larger bin, or extra bin, for a defined period of time.

The next step towards achieving best practice is to give the organics service to every property that wants it, starting in 2020/2021. The subsequent step would be to change the waste bin to fortnightly and the organics bin to weekly. This could take place in 2021/2022, subject to a prior trial. A comprehensive education campaign should precede these initiatives. There is \$80,000 in the 2019/2020 budget to commence developing this campaign. This campaign also needs to be financed in subsequent years.

In 2020/2021 trial the weekly green organics, with fortnightly recycling and general waste collection in a sample of streets to gather data, and plan for the full roll out of this system across the city in 2021/2022.

Changing the configuration of the kerbside collection system will have some cost implications for Council. The largest impact will be the loss of revenue from not charging for the service. This is expected to be in the vicinity of \$480,000 per annum. Savings in costs to landfill are expected to exceed the extra costs to send additional organics to BioGro.

It is expected collection costs will not change significantly with the bin collection being incorporated into current resources, without having to hire more staff, or purchase more equipment.

Providing a free kerbside waste pickup for waste that is not allowed to be placed in the kerbside bins, including e-waste, is estimated to cost Council \$250k per event. Alternatively providing one free voucher to dispose of one small trailer or utility load of waste at the Waste Transfer Station would result in lost revenue for Council \$47 per voucher or approximately \$660k per year if all ratepayers utilise the voucher.

CONCLUSION

Mount Gambier's kerbside general waste bins contain a significant proportion of material that should not be going to landfill, it should be going to compost or recycling instead. Changing the configuration of the kerbside system will be the most effective means in preventing this from occurring. This change can be achieved in steps, as outlined in the Discussion section of this document.

Council may wish to consider providing hard waste kerbside pickups or free Waste Transfer Station vouchers with the associated costs to be referred to future budget discussions.

ATTACHMENTS

Nil



CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL

- 1. In accordance with Sections 91(7) and 91(9) of the *Local Government Act 1999* the Council orders that the report 7.1 AR19/48838 Review of Council kerbside waste service and its attachments, the discussion and the resolution/s and minutes arising from the report, having been considered by the Council in confidence under Section 90(2) & (3) (b) be kept confidential and not available for public inspection until 30 June 2021.
- 2. Further that Council delegates the power to review, revoke, but not extension of the confidential order to the Chief Executive Officer in accordance with the provisions of Section 91(9)(c) of the *Local Government Act 1999*.

Mr A Meddle

Mr N Serle

MINUTES OF CONFIDENTIAL ECONOMIC AND ENVIRONMENT COMMITTEE MEETING HELD AT THE COUNCIL CHAMBER, CIVIC CENTRE, 10 WATSON TERRACE, MOUNT GAMBIER ON MONDAY, 4 NOVEMBER 2019 AT 7.40 P.M.

PRESENT: Mayor Lynette Martin (OAM), Cr Christian Greco, Cr Kate Amoroso, Cr Max

Bruins, Cr Ben Hood, Cr Paul Jenner, Cr Sonya Mezinec and Cr Frank

Morello

OFFICERS IN Chief Executive Officer

ATTENDANCE: General Manager Community Wellbeing - Ms B Cernovskis

General Manager City Infrastructure

Manager Development Services - Mrs T Tzioutziouklaris

Executive Administration Officer

- Mrs M Telford
- Mrs E Solly

7 CONFIDENTIAL ITEMS

7.1 REVIEW OF COUNCIL KERBSIDE WASTE SERVICE - REPORT NO. AR19/48838

COMMITTEE RESOLUTION

Moved: Cr Christian Greco Seconded: Cr Max Bruins

CONSIDERATION FOR EXCLUSION OF THE PUBLIC

Pursuant to section 90(2) of the *Local Government Act 1999* the Economic and Environment Committee orders that all members of the public, except Mayor L Martin, Councillors C Greco, K Amoroso, M Bruins, B Hood, P Jenner, S Mezinec, F Morello and S Perryman and Council Officers A Meddle, B Cernovskis, N Serle, T Tzioutziouklaris, M Telford and E Solly be excluded from attendance at the meeting for the receipt, discussion and consideration in confidence of Agenda Item 7.1 AR19/48838 Review of Council kerbside waste service.

The Economic and Environment Committee is satisfied that, pursuant to section 90(3) (b) of the Act, the information to be received, discussed or considered in relation to the Agenda Item is:

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 - conducting business; or
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CARRIED

COMMITTEE RESOLUTION

Moved: Mayor Lynette Martin Seconded: Cr Sonya Mezinec

- 1. That Economic and Environment Committee Report No. AR19/48838 titled 'Review of Council kerbside waste service' as presented on 04 November 2019 be noted.
- 2. In 2020/2021 provide the fortnightly green organics kerbside service to all properties who want it, at a one off charge of \$85 per property (to cover the cost of providing a bin).
- 3. In 2020/2021 trial the weekly green organics, fortnightly recycling and general waste collection in a sample of streets to gather data and plan for the full roll out of this system across the city in 2021/2022.
- 4. Subject to the success of the trial, in 2021/2022 change the configuration of the kerbside bin system to weekly organics, fortnightly general waste and fortnightly recycling.

CARRIED

COMMITTEE RECOMMENDATION

Moved: Cr Sonya Mezinec Seconded: Cr Kate Amoroso

CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL

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- 2. Further that Council delegates the power to review, revoke, but not extension of the confidential order to the Chief Executive Officer in accordance with the provisions of Section 91(9)(c) of the *Local Government Act 1999*.

AMENDMENT

COMMITTEE RECOMMENDATION

Moved: Cr Paul Jenner

That all details be released to the public.

The amendment lapsed for want of a seconder.

MOTION

COMMITTEE RESOLUTION

Moved: Cr Sonya Mezinec Seconded: Cr Kate Amoroso

CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL

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CARRIED



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I hereby give notice that a Confidential Council Meeting will be held on:

Date: Tuesday, 19 November 2019

Time: 6.00 p.m.

Location: Council Chamber

Civic Centre

10 Watson Terrace

Mount Gambier

AGENDA

Confidential Council Meeting 19 November 2019

Andrew Meddle
Chief Executive Officer
15 November 2019

CONSIDERATION FOR EXCLUSION OF THE PUBLIC

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Item 25.2

25.2 REVIEW OF COUNCIL KERBSIDE WASTE SERVICE - REPORT NO. AR19/48838

Committee: Economic and Environment Committee

Meeting Date: 4 November 2019

Report No.: AR19/48838 CM9 Reference: AF19/331

Author: Aaron Izzard, Environmental Sustainability Officer

Authoriser: Barbara Cernovskis, General Manager Community Wellbeing

Summary: Mount Gambier's kerbside general waste bins contain a significant

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Key Milestones - Waste & Recycling

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DISCUSSION

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Changing the configuration of the kerbside bin system to best practice, with associated large scale community education, is likely to deliver the greatest reductions in organic waste and recyclables to landfill. Best practice kerbside bin collection system consists of weekly organics (240L), fortnightly general waste (140L), and fortnightly recycling (240L). Numerous councils around the country have already implemented this system, giving good examples to learn from. One of the most common objections to this configuration would be that some people may feel that fortnightly 140L general waste collection would be an inadequate volume for their waste. It's worth noting that under the current kerbside system the overall volume per property is 760L per fortnight. Under the proposed scenario overall volume per property would be 860L per fortnight – an increase of 50L per week. It's also worth noting that bin audits have consistently shown that over 35% of Mount Gambier's general waste bins is food waste, a further 9% is garden organics, and over 25% is recyclables. The bin tagging program has also revealed that most general waste bins are not full when put out for collection. If people put things in the right bin then the volume in their general waste bin should reduce by almost 70%. This leaves more than enough space even for a fortnightly general waste collection.

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As mentioned, numerous councils around the country have already implemented a weekly organics and fortnightly general waste and recycling system. They have developed solutions that Council can learn from for issues such as multi-unit dwellings (MUDs), families with children in nappies, households with special needs etc. Council does not have to reinvent the wheel, but can adapt these existing solutions to our local circumstances. Examples of an existing solution include providing a larger bin, or extra bin, for a defined period of time.

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CONCLUSION

Mount Gambier's kerbside general waste bins contain a significant proportion of material that should not be going to landfill, it should be going to compost or recycling instead. Changing the configuration of the kerbside system will be the most effective means in preventing this from

occurring. This change can be achieved in steps, as outlined in the Discussion section of this document.

Council may wish to consider providing hard waste kerbside pickups or free Waste Transfer Station vouchers with the associated costs to be referred to future budget discussions.

ATTACHMENTS

Nil



CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL

- 1. In accordance with Sections 91(7) and 91(9) of the *Local Government Act 1999* the Council orders that the costs contained in the report to Council having been considered by the Council in confidence under Section 90(2) & (3) (b) be kept confidential and not available for public inspection until 30 June 2021.
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MINUTES OF CONFIDENTIAL COUNCIL MEETING HELD AT THE COUNCIL CHAMBER, CIVIC CENTRE, 10 WATSON TERRACE, MOUNT GAMBIER ON TUESDAY, 19 NOVEMBER 2019 AT 6.00 P.M.

PRESENT: Mayor Lynette Martin (OAM), Cr Kate Amoroso, Cr Max Bruins, Cr Christian

Greco, Cr Paul Jenner, Cr Ben Hood, Cr Frank Morello, Cr Steven Perryman

OFFICERS IN Chief Executive Officer ATTENDANCE: General Manager Community Wellbeing -

General Manager City Infrastructure - Mr N Serle General Manager City Growth - Dr J Nagy

Acting General Manager Council Business Services

Manager Development Services
Media and Communications
Executive Administration Officer

Mr J Zwijnenburg
Mrs T Tzioutziouklaris

Mrs A WatsonMrs F McGregor

Mr A Meddle

Ms B Cernovskis

25 CONFIDENTIAL ITEMS OF COMMITTEES

Cr Amoroso left the Chamber at 9.59 p.m.

25.1 CONFIDENTIAL ITEMS OF THE ECONOMIC AND ENVIRONMENT COMMITTEE HELD ON 4 NOVEMBER 2019

MOTION

MOTION

Moved: Cr Steven Perryman Seconded: Cr Paul Jenner

That Item 25.2 be discussed in open session.

TIED VOTE

Mayor Martin exercised her right to a casting vote

LOST

Cr Amoroso returned the meeting at 10.07 p.m.

Cr Perryman made a personal statement – Cr Perryman was ambivalent as to whether this should be in confidence. Cr Perryman felt Cr Amoroso wanted to vote.

25.2 REVIEW OF COUNCIL KERBSIDE WASTE SERVICE - REPORT NO. AR19/48838

RESOLUTION 2019/346

Moved: Cr Steven Perryman Seconded: Cr Paul Jenner

CONSIDERATION FOR EXCLUSION OF THE PUBLIC

Pursuant to section 90(2) of the *Local Government Act 1999* the Council orders that all members of the public, except Mayor L Martin, Councillors S Mezinec, K Amoroso, M Bruins, C Greco, B Hood, P Jenner, F Morello and S Perryman and Council Officers A Meddle, B Cernovskis, J Nagy, N Serle, J Zwijnenburg, A Watson, T Tzioutziouklaris and F McGregor be excluded from attendance at the meeting for the receipt, discussion and consideration in confidence of Agenda Item 25.2 AR19/48838 Review of Council kerbside waste service.

The Council is satisfied that, pursuant to section 90(3) (b) of the Act, the information to be received, discussed or considered in relation to the Agenda Item is:

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The Council is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because To ensure that information that would prejudice the ability of the Council to make a future commercial decision is not released prematurely.

CARRIED

MOTION:

Moved: Cr Greco Seconded: Cr Amoroso

- 1. That Economic and Environment Committee Report No. AR19/48838 titled 'Review of Council kerbside waste service' as presented on 04 November 2019 be noted.
- 2. Council engage an expert consultant before March 2020 costing up to \$50,000, in waste management to provide Council with a report of different options for Council's kerbside waste collection.
- 3. Council undertake bin audits across the City in March 2020 to establish baseline statistics
- 4. Council allocates up to \$100,000 in the 2020/21 budget to implement a comprehensive and innovative education campaign that encourages recycling

- 5. Council undertake a further bin audit in March 2021 across the City to measure changes in recycling behavior.
- 6 Council's general waste bin collection remain weekly for the foreseeable future.

FORMAL MOTION

RESOLUTION 2019/347

Moved: Cr Steven Perryman Seconded: Cr Frank Morello

That the meeting break for a small recess

CARRIED

The meeting broke for recess at 10.20 p.m.

The meeting resumed at 10.33 p.m.

AMENDMENT:

Moved: Cr Greco Seconded: Cr Amoroso

- 1. That the Economic & Environment Committee Report No AR19/48838 titled "Review of Council Kerbside Waste Service" as presented on 4 November 2019 be noted.
- 2. As part of the 2020/2021 budget process, a report be provided to council detailing the financial implications of moving to a fortnightly green organics kerbside service to all properties who want it, at no cost.
- 3. Council commence an education campaign (as provided for in the current budget) to educate residents in the City of Mount Gambier those items that can be diverted from General Waste to Green Waste and Recycling.
- 4. In the third quarter of 2020, council trial the weekly collection of green organics and fortnightly collection of recycling and general waste collection in a sample of streets for a period of 12 weeks to gather data and plan for the full roll out of a system such as this across this city in 2021/2022 based upon the results of this trial.

Prior to the commencement of any such move to a fortnightly general waste collection, council officers to prepare a report proposing solutions/options and associated financial implications for:

- a) Community members with special medical needs
- b) Families with young babies in nappies
- c) An 'at cost' additional pick up service for those residents who are willing to pay
- 5. Council make provisions in the 2020/2021 and subsequent budgets to provide an annual kerbside hard waste pick up or provide all rateable properties within the City of Mount Gambier with a voucher enabling them to dispose of up to a small trailer load of rubbish at the Waste Transfer Station at no cost.

Motion lapsed for want of a seconder.

The Mayor sought the approval of at least two-thirds of the members present at the meeting to suspend meeting procedures:

Purpose of the Suspension: to discuss Item 25.2

Carried by more than two-thirds of the members present at the meeting.

Meeting Procedures were suspended at 10.45 p.m.

The Mayor determined that the period of suspension should be brought to an end;

Carried by more than two-thirds of the members present at the meeting.

The Period of Suspension came to an end and Meeting Procedures resumed at 11.04 p.m.

RESOLUTION 2019/348

Moved: Cr Steven Perryman Seconded: Cr Frank Morello

- 1. That Economic and Environment Committee Report No. AR19/48838 titled 'Review of Council kerbside waste service' as presented on 04 November 2019 be noted.
- 2. A Designated Informal Gathering be held to discuss waste management issues in the first quarter of 2020.

CARRIED

RESOLUTION 2019/349

Moved: Cr Steven Perryman Seconded: Cr Christian Greco

CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL

- 1. In accordance with Sections 91(7) and 91(9) of the *Local Government Act 1999* the Council orders that the costs contained in the report to Council having been considered by the Council in confidence under Section 90(2) & (3) (b) be kept confidential and not available for public inspection until 30 June 2021 except the resolution which can be released at the end of the meeting.
- 2. Further that Council delegates the power to review, revoke, but not extension of the confidential order to the Chief Executive Officer in accordance with the provisions of Section 91(9)(c) of the *Local Government Act 1999*.

CARRIED